

Services of the San Francisco Public Utilities Commission

FYE 2026 Draft Capacity Charge Update

March 24, 2025 Finance



- Introduction to Capacity Charges
 - What are the charges?
 - Who pays these charges?
 - At what frequency do we assess the capacity charges?
- Capacity Charge Study
 - Regulations on Capacity Charges
 - Methodology and Rate Components
 - Proposed Draft Rates and Rate Survey
 - Key Decision Points
- Communications and Timeline



Capacity Charges are one-time assessments on new or upsized properties.

Designed to recover the costs borne by existing rate payers to build excess capacity in our system in anticipation of future growth.

Who pays Capacity Charges?

Developers: For commercial and residential projects

 Homeowners:
When remodeling or adding units

How frequent are charges assessed?

- Capacity charges are one-time charges
- Most charges are assessed alongside permit applications.

How much revenue do we collect from Capacity Charges?

- ≻ In FYE 2024:
 - 46 commercial permits
 - 372 residential permits
- ▶ \$3.1 million in revenue
- Charges increase annually

Last Evaluation of Capacity Charges was in 2018



Capacity Charge Exemptions

Accessory Dwelling Units

• Per Senate Bill 1069 / Planning Code Section 65852.2, if a single ADU is added to a single-family home, Capacity Charges will be waived.

Legalizations

• Per Ordinance 43-14 / Planning Code Section 207.3, existing plumbing fixtures in illegally-constructed dwelling units will be considered as existing and count toward the prior use credit.

Dedicated Meter Types

• Dedicated fire, irrigation, and construction meters are not subject to capacity fees. However, combination fire/standard meters are subject to capacity fees.

Please note that the City has implemented a program to incentivize the creation of new housing (Prop H) but it <u>does not</u> waive the capacity charges



Current Capacity Charges

Water Capacity Charge Schedule FYE 2025

Meter Size	Charges
5/8 in	\$2,266
3/4 in	\$3,400
1 in	\$5,666
1-1/2 in	\$11,328
2 in	\$18,129
3 in	\$36,255
4 in	\$56,650
6 in	\$113,302
8 in	\$181,281
10 in	\$283,251
12 in	\$487,193
16 in	\$849,758

<u>Key Points</u>

- Charged on a meter size basis
- Meter size reflects the customer's potential demand on the system
- Automatic annual escalation using ENR's Construction Cost Index
- Customers increasing their meter pay only marginal difference from old to new meter size.



Current Capacity Charges

SIC Groups 2-5

Meter Size	SIC Group 2	SIC Group 3	SIC Group 4	SIC Group 5	
5/8 in	\$4,856	\$5,699	\$5,948	\$5,868	
3/4 in	\$7,284	\$8,549	\$8,922	\$8,802	
1 in	\$12,140	\$14,248	\$14,870	\$14,670	
1-1/2 in	\$24,278	\$28,495	\$29,740	\$29,341	
2 in	\$38,845	\$45,589	\$47,583	\$46,946	
3 in	\$77,693	\$91,178	\$95,171	\$93,891	
4 in	\$121,397	\$142,465	\$148,704	\$146,704	
6 in	\$242,793	\$284,933	\$297,406	\$293,411	
8 in	\$388,471	\$455,891	\$475,851	\$469,459	
10 in	\$606,986	\$712,330	\$743,518	\$733,528	
12 in	\$1,044,016	\$1,225,205	\$1,278,851	\$1,261,667	
16 in	\$1,820,956	\$2,136,989	\$2,230,552	\$2,200,586	

SIC Groups 6-8

Wastewater Capacity Charges FYE 2025

 Use the same charge structure as water

 Has differentiation across SIC groups to reflect loading in wastewater

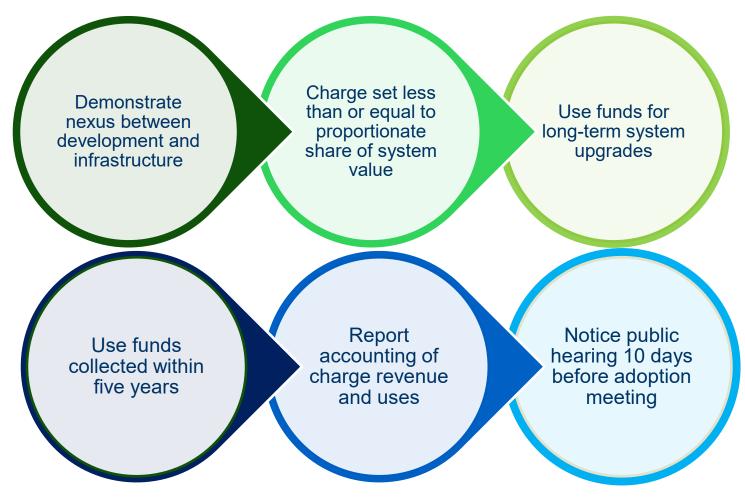
Meter Size	SIC Group 6	SIC Group 7	SIC Group 8	Meter Size	SIC Group 9	SIC Group 10	SIC Group 11
5/8 in	\$5,619	\$6,658	\$6,898	5/8 in	\$7,154	\$7,686	\$14,323
3/4 in	\$8,426	\$9,985	\$10,346	3/4 in	\$10,732	\$11,529	\$21,485
1 in	\$14,045	\$16,643	\$17,244	1 in	\$17,886	\$19,215	\$35,808
1-1/2 in	\$28,087	\$33,284	\$34,490	1-1/2 in	\$35,773	\$38,434	\$71,614
2 in	\$44,944	\$53,252	\$55,183	2 in	\$57,238	\$61,495	\$114,583
3 in	\$89,884	\$106,505	\$110,365	3 in	\$114,477	\$122,990	\$229,163
4 in	\$140,443	\$166,414	\$172,448	4 in	\$178,870	\$192,169	\$358,069
6 in	\$280,887	\$332,830	\$344,895	6 in	\$357,743	\$384,339	\$716,138
8 in	\$449,419	\$532,526	\$551,833	8 in	\$572,387	\$614,939	\$1,145,821
10 in	\$702,216	\$832,073	\$862,237	10 in	\$894,352	\$960,842	\$1,790,348
12 in	\$1,207,810	\$1,431,167	\$1,483,049	12 in	\$1,538,286	\$1,652,650	\$3,079,397
16 in	\$2,106,648	\$2,496,222	\$2,586,712	16 in	\$2,683,059	\$2,882,525	\$5,371,042
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SIC Groups 9-11



Regulations on Capacity Charges

When updating capacity charges, the Mitigation Fee Act – AB 1600 – requires utilities to:





Why are we updating the fees?

- Ensures rate payer equity amongst new customers and previous customers who have helped fund the system over time.
- The last rate study occurred in 2018.
 - Charges have been annually updated by the ENR's Construction Cost Index

Calculation Methodology:

 $\frac{Value \ of \ System \ (\$)}{System \ Capacity \ (ERUs)} = Capacity \ Charge \ (\frac{\$}{ERU})$



Goals, Constraints, and Proposal for FYE 2026

Goals

- Enhance Equity in Water Capacity Charge
 - Reflect recent investments in the system
 - Recognize changes in usage behavior, especially in new construction

Constraints

- Concentration of Sewage Flows
- Updated effluent concentrations are pending the completion of a recent study.

Proposal

- Proceed with updates for Water Capacity Charges
- Update Wastewater as part of our next rate study
 - Continue to escalate wastewater using CCI



Existing System Valuation Calculated using Replacement Cost New Less Depreciation (RCNLD) Methodology:

RCNLD = [Original Cost - Accumulated Depreciation] * CCI

Assets Included in Valuation

- Includes Water Assets and Water's share of HHWP Joint Assets
- Costs categorized as Upcountry or Downcountry

Excluded Assets

- Non-PUC Assets
- Power Assets
- Assets paid by grants or the general fund
- Donated Assets
- Wholesale share of regional assets



Water System Valuation

Physical Assets	Total	System Capacity
Gross Plan in Service	\$	6,463,908,699
Construction Work in Progress	\$	499,206,004
Capital Improvement Costs	\$	-
Total Capital Assets	\$	6,963,114,703
Less Debt Liabilities Principle Credit Grants	\$ \$	(2,393,344,624)
Total	\$	(2,393,344,624)
Plus Cash Assets		
Operating Funds	\$	175,985,636
Plus Cash in Capital Projects Fund	\$	177,317,564
Less Wholesale Share of Revenue Fund	\$	(44,241,141)
Less Wholesale Balancing Account	\$	-
Total Cash Assets	\$	309,062,059
Net System Value	\$	4,878,832,138

- Debt and Cash reflect retail share only
- Debt and Cash are allocated to Upcountry and Downcountry proportionate to the asset values



Existing Water Capacity

Water System Capacity

Calculation of System Capacity expressed as EDU's

Total System Capacity (MGD)	310.0
Contractual Obligation to Wholesale Customers (MGD)	184.0
Remaining Capacity for Retail Customers (MGD)	126.0

Demand per EDU (Gallons per Day)	111.3
Available System Capacity (EDU's)	1,131,872

Goal is to translate the capacity of the water and sewer system into terms of equivalent residential units (ERUs) that may be served by the existing system



DRAFT Water Capacity Charge

Physical Assets	Total System Capacity
Gross Plan in Service	\$ 6,463,908,699
Construction Work in Progress	\$ 499,206,004
Capital Improvement Costs	\$-
Total Capital Assets	\$ 6,963,114,703
Less Debt Liabilities Principle Credit Grants	\$ (2,393,344,624) \$ -
Total	\$ (2,393,344,624)
Plus Cash Assets Plus Deposits with Fiscal Agent Plus Cash in Capital Projects Fund Plus Unrestricted Reserves Less Wholesale Balancing Account	\$ 175,985,636 \$ 177,317,564 \$ (44,241,141) \$ -
Total Cash Assets	\$ 309,062,059
Net System Value	\$ 4,878,832,138
System Capacity in EDUs	1,131,872
Unit Cost (\$/EDU)	\$ 4,310



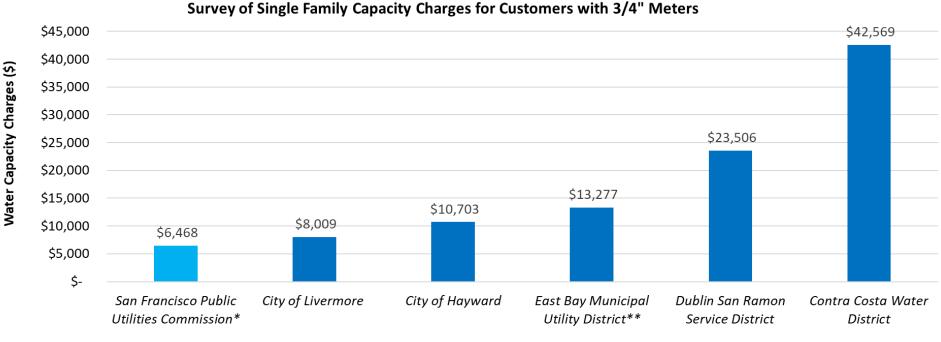
DRAFT Water Capacity Charge

	DR	AFT 2026				Meter Equivalence
Meter Size		Charge	Curr	ent Charge	Change %	Ratio
5/8	\$	4,310	\$	2,266	90%	1.00
3/4	\$	6,468	\$	3,400	90%	1.50
1	\$	10,778	\$	5,666	90%	2.50
1 1/2	\$	21,548	\$	11,328	90%	5.00
2	\$	34,485	\$	18,129	90%	8.00
3	\$	68,965	\$	36,255	90%	16.00
4	\$	107,760	\$	56,650	90%	25.00
6	\$	215,524	\$	113,302	90%	50.00
8	\$	344,835	\$	181,281	90%	80.00
10	\$	538,803	\$	283,251	90%	125.00
12	\$	926,744	\$	487,193	90%	215.00
16	\$ ⁻	1,616,419	\$	849,758	90%	375.00

Capacity Charge schedule for successive meter sizes is established based on meter capacity



Rate Survey: Water Capacity Charges



* Proposed Draft SFPUC Capacity Charge

** East Bay Muncipal Utility District charges capacity rates by geographical location. EBMUD reflects rates for Principal Region 1.



